

1 up on trying to find out what goes on in their State legis-  
2 lature and became discouraged and pessimistic about State  
3 governments for that very reason.

4 I submit, Mr. Chairman, that a legislature  
5 with a double image too often gives citizens the idea it is  
6 all done with mirrors.

7 The argument is placed that there should be  
8 checks and balances. I see in this argument one which  
9 produces and encourages irresponsibility and despite  
10 Mr. Bradford Jacobs' qualifications or lack of them as a  
11 constitutional authority, his qualifications as a political  
12 commentator are well-known. He referred last Friday to  
13 the old Annapolis shell game, a game where none can tell  
14 from the outside who did what to whom, let alone why.

15 Another commentator posed the problem in this  
16 fashion. It is common for the members of one house to  
17 feel that if there is any error or any bad feature in a  
18 bill when it passes, the other house will surely/out for  
19 it. Each depends on the other and neither watches as closely  
20 as it should.

21 That remark was made by Governor Norbeck of South